115TH CONGRESS 1ST SESSION

H. R. 3937

To require the Federal prudential banking agencies to determine whether certain institutions they regulate engage in a pattern or practice of violations of Federal banking and consumer protection laws and regulations, to provide for the revocation of banking charters and Federal deposit insurance for such institutions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 4, 2017

Ms. Maxine Waters of California (for herself, Mr. Capuano, Mr. Ellison, Mr. Al Green of Texas, Ms. Kaptur, Ms. Jayapal, Mr. Sarbanes, Mr. Raskin, and Ms. Schakowsky) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To require the Federal prudential banking agencies to determine whether certain institutions they regulate engage in a pattern or practice of violations of Federal banking and consumer protection laws and regulations, to provide for the revocation of banking charters and Federal deposit insurance for such institutions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Megabank Account-
- 3 ability and Consequences Act of 2017".

4 SEC. 2. FINDINGS.

- 5 Congress finds the following:
- 6 (1) The Federal prudential banking agencies 7 and the Bureau of Consumer Financial Protection 8 ("Consumer Bureau") are tasked with the responsi-9 bility for overseeing United States banking organiza-10 tions and foreign banks operating in the United 11 States. Prior to the enactment of the Dodd-Frank 12 Wall Street Reform and Consumer Protection Act in 13 2010 ("Dodd-Frank Act") and the existence of the 14 Consumer Bureau, the Federal prudential banking 15 agencies were responsible for supervising banks for 16 safety and soundness and compliance with Federal 17 consumer financial laws.
 - (2) Following the 2007–2009 financial crisis, Congress conducted a series of hearings and concluded that in the years leading up to the crisis, the Federal prudential banking agencies were not adequately utilizing their rulemaking and supervisory functions, nor enforcing Federal consumer financial laws appropriately, which led to widespread consumer abuses that in turn contributed to the crisis and led to the near collapse of the United States

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1 banking system. To the extent Federal prudential 2 banking agencies took action to enforce consumer 3 protection laws, their actions were extremely limited and focused on small banks even though the major-5 ity of consumer complaints were tied to the largest 6 banks. In order to better protect consumers from 7 many of the predatory acts and practices within the 8 consumer financial marketplace that contributed to 9 the financial crisis, and to restore integrity to the 10 country's financial system, Congress enacted the 11 Consumer Financial Protection Act 2010 12 ("CFPA"), under title X of the Dodd-Frank Act. 13 The CFPA established the Consumer Bureau to reg-14 ulate the offering and provision of consumer finan-15 cial products or services under the Federal consumer 16 financial law for certain covered entities. The Con-17 sumer Bureau's enforcement powers with respect to 18 very large banking organizations include investiga-19 tive authority and the ability to— 20 (A) conduct hearings and adjudication pro-21 ceedings; 22 (B) commence civil action lawsuits and

make referrals to the U.S. Attorney General for

criminal proceedings;

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- 1 (C) issue consent orders, under which res-2 titution, refunds, rescission or reformation of 3 contracts, or claw-back of compensation, is re-4 quired; and
 - (D) impose civil money penalties.
 - (3) In the years since Congress enacted the Dodd-Frank Act, some very large banking organizations operating in the United States have repeatedly violated Federal banking and consumer protection laws by engaging in unethical business practices, which have enabled them to maximize profits for shareholders at the expense of the interest of the public. Enforcement actions have been taken, most notably by the Consumer Bureau, but these banks continue to act with impunity and violate numerous laws designed to protect consumers.
 - (4) Senior bank executives, including the chief executive officer, board of directors and other senior officers at the largest banking organizations have rarely been held personally accountable for Federal consumer protection law violations and other illicit practices that occurred during their tenure. In a report to Congress from the Office of the Special Inspector General for the Troubled Asset Relief Program ("SIGTARP"), the SIGTARP wrote in 2016:

"The American people have called for stronger reforms on Wall Street, frustrated by the lack of senior executive accountability at the largest banks. I have called for Wall Street reform based on the difficulties SIGTARP has faced as a law enforcement agency in proving criminal intent of senior executives at large institutions given how isolated they are from knowledge of fraud in their company. This isolation is part of the culture at large institutions, and is something that is unlikely to change absent reform."

(5) The Consumer Bureau has taken strides in fulfilling its statutory objectives and mission to ensure that all consumers have access to markets for consumer financial products and services and that these markets are fair, transparent, and competitive. Yet, unlike the broad authority of Federal prudential banking regulators over entire operations of its regulated entities, the scope of and applicability of the Consumer Bureau's supervisory authority is limited. The Consumer Bureau, for example, does not have the authority to revoke a bank's charter or terminate a bank's Federal deposit insurance, even when it has found a bank to have engaged in a pattern

of recurring and egregious violations of Federal consumer financial laws and regulations.

> (6) The Federal prudential banking agencies are authorized to not only license, charter, and approve the operations of banking organizations, but also to supervise these institutions for compliance with Federal banking laws and regulations. Additionally, the Federal prudential banking agencies have indicated, and Congress agrees, that instances of consumer harm by a banking organization may be deemed an unsafe or unsound banking practice of an institution, warranting additional enforcement actions beyond those that have also been issued by the Consumer. Federal Reserve Board Chair Janet Yellen said in 2016, "Of course, consumer issues and issues that involve harm of consumers can become safety and soundness issues. And if there was—at least one of the lessons from the financial crisis, I think, is that abuses of consumers of the sort that we see—saw in subprime lending ultimately did become—become safety and soundness issues. And so, of course, we need to have that concern, and we'll focus there.".

> (7) Formal and informal enforcement authorities afforded to the Federal prudential banking

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agencies include consent orders, cease and desist orders, civil money penalties, written agreements, and the ability to place limitations on or remove institution-affiliated parties—such as a director or officer of an institution—for violations of laws or regulations. For the most egregious cases, when institutions commit illegal acts or repeatedly fail to comply with laws or regulations, the Federal prudential banking agencies also have the authority, and duty, to take more serious actions, such as limit the activities or functions of a bank, permanently bar culpable bank officials from working again in the banking industry, terminate Federal deposit insurance for a bank, appoint a receiver to unwind the bank or revoke the bank's national charter.

- (8) Despite these important statutory powers, the Federal prudential banking agencies continue to rely on enforcement tools such as consent orders, cease and desist orders, and civil money penalties, even in instances when an institution's violations have demonstrated unsafe or unsound business practices and past supervisory and enforcement actions have not sufficiently deterred illegal practices.
- (9) The failure of the Federal prudential banking agencies to exercise statutorily provided enforce-

ment authorities—such as revoking a bank's national charter or terminating its Federal deposit insurance—on institutions that have demonstrated a pattern or practice of unsafe or unsound banking practices related to repeat violations of Federal consumer financial laws or regulations, has resulted in insufficient regulatory oversight that has allowed institutions to continue to engage in inappropriate and illegal business practices harming millions of consumers.

consumers in their local community banks that serve consumers in their local communities, megabanks (as identified as global systemically important bank holding companies) are comparatively extremely large and serve millions of consumers. Whereas Federal prudential banking agencies have demonstrated an ability to take enforcement actions against small community banks, including for violations of Federal consumer financial law, the same has not been demonstrated to be true of megabanks. While the Dodd-Frank Act established a regulatory framework that has made significant progress in leveling the playing field between large and small banks, including with respect to how the Consumer Bureau's authorities were designed and how the toughest rules apply to

megabanks, new laws should be enacted that build on the Dodd-Frank Act's tiered and tailored regulatory framework to mandate action in areas where Federal prudential banking agencies have been reluctant to exercise their discretion to take appropriate action against megabanks that repeatedly violate laws and harm millions of consumers. New laws should also be enacted to clarify repeated violations of Federal consumer protection law are sufficient grounds to take certain enforcement actions.

- (11) To ensure market discipline and confidence in the U.S. financial system, Federal prudential banking regulators should exercise all statutorily mandated powers, including revoking the charter or terminating Federal deposit insurance of any large banking organization that has demonstrated a pattern of engaging in unsafe and unsound banking practices that extensively harms consumers.
- (12) Any megabank, either through its holding company, depository institutions, or affiliates, that repeatedly harms consumers or violates Federal consumer financial laws or regulations, has demonstrated a pattern of unsafe or unsound banking practices that necessitates that Federal prudential banking agencies immediately initiate proceedings,

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under existing statutory authority, to revoke the its national charter or terminate its Federal deposit insurance, and place the institution into receivership for sale or dissolution.

(13) Furthermore, even if a banking organization's violations of Federal consumer financial laws are deemed not to technically constitute unsafe or unsound banking practices, it still may demonstrate a pattern of wrongdoing causing unacceptable harm to its customers, such that continuing to enable it to engage in the business of banking distorts the regulatory purpose of providing national bank charters, deposit insurance and other benefits, and undermines the overarching mission of all Federal prudential banking agencies to protect the interest of the public and the needs of consumers. Federal legislation is needed, therefore, to underscore the importance that Federal prudential banking regulators should, after consulting with the Consumer Bureau, exercise all their available enforcement powers with respect to large banking organizations that repeatedly violate Federal consumer financial laws, including authority to restrict business lines, revoke an institution's national banking charter, terminate the institution's Federal deposit insurance, and hold the

1	institution's board of directors and senior officers
2	accountable.
3	SEC. 3. DEFINITIONS.
4	For purposes of this Act:
5	(1) Banking organization.—The term
6	"banking organization" means any bank, savings as-
7	sociation, bank holding company, or savings and
8	loan holding company, and includes any subsidiary
9	or affiliate of a bank holding company or savings
10	and loan holding company.
11	(2) Board of Governors.—The term "Board
12	of Governors" means the Board of Governors of the
13	Federal Reserve System.
14	(3) Comptroller.—The term "Comptroller"
15	means the Comptroller of the Currency.
16	(4) Consumer Bureau.—The term "Consumer
17	Bureau" means the Bureau of Consumer Financial
18	Protection.
19	(5) Corporation.—The term "Corporation"
20	means the Board of Directors of the Federal Deposit
21	Insurance Corporation.
22	(6) Federal consumer financial law.—
23	The term "Federal consumer financial law" has the
24	meaning given that term under section 1002 of the

1	Consumer Financial Protection Act of 2010 (12
2	U.S.C. 5481).
3	(7) Federal consumer protection law.—
4	The term "Federal consumer protection law"
5	means—
6	(A) the Federal consumer financial law;
7	(B) the Fair Housing Act;
8	(C) the Federal Trade Commission Act;
9	(D) section 987 of title 10, United States
10	Code (commonly known as the "Military Lend-
11	ing Act");
12	(E) the Servicemembers Civil Relief Act;
13	and
14	(F) any regulation issued under a law de-
15	scribed under subparagraph (A), (B), (C), (D),
16	or (E).
17	(8) Federal Prudential Banking agen-
18	CIES.—The term "Federal prudential banking agen-
19	cies" means the Board of Governors, the Comp-
20	troller, and the Corporation.
21	(9) FOREIGN BANK.—The term "foreign bank"
22	has the meaning given that term under section 1(b)
23	of the International Banking Act of 1978 (12 U.S.C.
24	3101(b)).

1	(10) Global systemically important bank
2	HOLDING COMPANY.—
3	(A) In general.—The term "global sys-
4	temically important bank holding company"
5	means—
6	(i) a bank holding company that has
7	been identified by the Board of Governors
8	as a global systemically important bank
9	holding company pursuant to section
10	217.402 of title 12, Code of Federal Regu-
11	lations; and
12	(ii) a global systemically important
13	foreign banking organization, as defined
14	under section 252.2 of title 12, Code of
15	Federal Regulations.
16	(B) Treatment of existing gsibs.—A
17	company or organization described under clause
18	(i) or (ii) of subparagraph (A) on the date of
19	the enactment of this Act shall be deemed a
20	global systemically important bank holding com-
21	pany for purposes of this Act.
22	(11) Pattern or practice of unsafe or
23	UNSOUND BANKING PRACTICES AND OTHER VIOLA-
24	TIONS RELATED TO CONSUMER HARM.—The term
25	"pattern or practice of unsafe or unsound banking

1	practices and other violations related to consumer
2	harm" means engaging in all of the following activi-
3	ties, to the extent each activity was discovered or oc-
4	curred at least once in the 10 years preceding the
5	date of the enactment of this Act:
6	(A) Having unsafe or unsound practices in
7	the institution's risk management and oversight
8	of the institution's sales practices, as evidenced
9	by—
10	(i) an institution lacking an enter-
11	prise-wide sales practices oversight pro-
12	gram that enables the institution to ade-
13	quately monitor sales practices to prevent
14	and detect unsafe or unsound sales prac-
15	tices and mitigate risks that may result
16	from such unsafe and unsound sales prac-
17	tices; and
18	(ii) an institution lacking a com-
19	prehensive customer complaint monitoring
20	process that—
21	(I) enables the institution to as-
22	sess customer complaint activity
23	across the bank;

1	(II) adequately monitors, man-
2	ages, and reports on customer com-
3	plaints; and
4	(III) analyzes and understands
5	the potential risks posed by the insti-
6	tution's sales practices.
7	(B) Engaging in unsafe and unsound sales
8	practices, as evidenced by the institution—
9	(i) opening more than one million un-
10	authorized deposit, credit card, or other
11	accounts;
12	(ii) performing unauthorized transfers
13	of customer funds; and
14	(iii) performing unauthorized credit
15	inquiries for purposes of the conduct de-
16	scribed in clause (i) or (ii).
17	(C) Lacking adequate oversight of third-
18	party vendors for purposes of risk-mitigation, to
19	prevent abusive and deceptive practices in the
20	vendor's provision of consumer products or
21	services.
22	(D) Having deficient policies and proce-
23	dures for sharing customers' personal identifi-
24	able information with third-party vendors for
25	litigation purposes that led to inadvertent dis-

1	closure of such information to unintended par-
2	ties.
3	(E) Violating Federal consumer financial
4	laws with respect to mortgage loans, including
5	charges of hidden fees and unauthorized or im-
6	proper disclosures tied to home mortgage loan
7	modifications.
8	(F) Engaging in unsafe or unsound bank-
9	ing practices related to residential mortgage
10	loan servicing and foreclosure processing.
11	(G) Violating the Servicemembers Civil Re-
12	lief Act.
13	(12) Pattern or practice of violations of
14	FEDERAL CONSUMER PROTECTION LAWS.—
15	(A) IN GENERAL.—The term "pattern or
16	practice of violations of Federal consumer pro-
17	tection laws" means—
18	(i) a pattern or practice of unsafe or
19	unsound banking practices and other viola-
20	tions related to consumer harm; and
21	(ii) such other pattern or practice as
22	the Director of the Consumer Bureau
23	shall, in consultation with the Comptroller,
24	the Board of Governors, and the Corpora-
25	tion, establish by regulation.

- 1 (B) TIME PERIOD.—Eligible activities that
 2 may be included in any pattern or practice de3 scribed under subparagraph (A) are those that
 4 were discovered or occurred in the 10 years pre5 ceding any determination made under section
 6 101 or section 201.
 - (C) RULEMAKING.—Not later than the end of the 1-year period beginning on the date of the enactment of this Act, the Director of the Consumer Bureau shall issue final regulations to carry out subparagraph (A)(ii).
 - (13) STATE.—The term "State" means the several States, the District of Columbia, and any other territory or possession of the United States.
 - (14) DEFINITIONS RELATED TO SUBSIDIARIES AND AFFILIATES OF FOREIGN BANKS.—The terms "agency", "branch", "commercial lending company", and "representative office" have the meanings given those terms, respectively, under section 1(b) of the International Banking Act of 1978 (12 U.S.C. 3101(b)).
 - (15) OTHER BANKING DEFINITIONS.—The terms "affiliate", "appropriate Federal banking agency", "depository institution", "Federal savings association", "insured depository institution", "na-

- 1 tional bank", "savings association", "subsidiary",
- 2 "State depository institution", and "State member
- 3 bank" have the meaning given those terms, respec-
- 4 tively, under section 3 of the Federal Deposit Insur-
- 5 ance Act (12 U.S.C. 1813).

6 SEC. 4. AGENCY AUTHORITY.

- 7 (a) IN GENERAL.—Notwithstanding any other law
- 8 and for the sole purpose of carrying out the requirements
- 9 of this Act, in the event that the Board of Governors or
- 10 the Corporation lack a quorum, a majority of the members
- 11 of the Board of Governors and a majority of the members
- 12 of the Corporation shall have the full authority to act on
- 13 behalf of their respective agency.
- (b) Determination of Certain Violations.—In
- 15 making any determination under this Act with respect to
- 16 whether an institution has violated a Federal consumer
- 17 protection law, if a Federal prudential banking agency
- 18 does not have enforcement authority over the applicable
- 19 Federal consumer protection law, the agency shall rely on
- 20 publically available information with respect to such viola-
- 21 tions, such as criminal convictions and enforcement ac-
- 22 tions, and consult with any relevant Government depart-
- 23 ment or agency that took such actions against the institu-
- 24 tion.

1	(c) Rule of Construction.—Nothing in this Act
2	shall be construed to reduce or impair any existing author-
3	ity with respect to enforcement actions taken by an appro-
4	priate Federal banking agency. Furthermore, a violation
5	of Federal consumer protection law or a pattern or prac-
6	tice of violations of Federal consumer protection laws by
7	an institution shall not be deemed insufficient grounds for
8	the appropriate Federal banking agency to take any en-
9	forcement action, including those referenced in this Act,
10	it deems necessary and is otherwise authorized to take.
11	TITLE I—CONGRESSIONAL MAN-
12	DATE TO REVIEW AND WIND
13	DOWN MEGABANKS THAT
14	CONTINUOUSLY ABUSE CON-
15	SUMERS AND REPEATEDLY
16	VIOLATE THE LAW
17	SEC. 101. INITIATE PROCEEDINGS TO REVOKE CHARTER.
18	(a) In General.—
19	(1) REVOCATION OF CHARTER.—The Comp-
20	troller shall review and determine, after consulting
21	with the Director of the Consumer Bureau, within
22	90 days of enactment of this Act whether a national
23	bank or Federal savings association affiliated with a
24	global systemically important bank holding company,
25	or the branch, representative office, or agency of a

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foreign bank that is federally licensed and affiliated with a global systemically important bank holding company, is engaging or has engaged in a pattern or practice of unsafe or unsound banking practices and other violations related to consumer harm. Not later than 120 days after the date of enactment of this Act, the Comptroller shall provide written notice to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the review, listing any identified institution with a detailed basis for the determination, and, subject to subsection (d), immediately initiate proceedings to terminate the Federal charter of any such institution or appoint a receiver for any such institution, pursuant to title LXII of the Revised Statutes of the United States, the National Bank Receivership Act (12 U.S.C. 191 et seq.), or the Home Owners' Loan Act (12 U.S.C. 1461 et seq.).

(2) TERMINATION OF FEDERAL DEPOSIT IN-SURANCE.—The Corporation shall review and determine, after consulting with the Director of the Consumer Bureau, within 90 days of enactment of this Act, whether an insured depository institution affiliated with a global systemically important bank hold-

1 ing company has engaged or is engaging in a pat-2 tern or practice of unsafe or unsound banking prac-3 tices and other violations related to consumer harm. Not later than 120 days after the date of enactment 5 of this Act, the Corporation shall provide written no-6 tice to the Committee on Financial Services of the 7 House of Representatives and the Committee on 8 Banking, Housing, and Urban Affairs of the Senate 9 describing the review, listing any identified institu-10 tion with a detailed basis for the determination and, 11 subject to subsection (d), immediately initiate an in-12 voluntary termination of the deposit insurance of the 13 depository institution under and subject to the pro-14 cedures set forth in section 8(a) of the Federal De-15 posit Insurance Act (12 U.S.C. 1818(a)).

(3) TERMINATION OF FEDERAL RESERVE MEMBERSHIP OF A STATE MEMBER BANK.—The Board of Governors shall review and determine, after consulting with the Director of the Consumer Bureau, within 90 days of enactment of this Act, whether a State member bank affiliated with a global systemically important bank holding company is engaging or has engaged in a pattern or practice of unsafe or unsound banking practices and other violations related to consumer harm. Not later than 120 days

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after the date of enactment of this Act, the Board of Governors shall provide written notice to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the review, listing any identified institution with a detailed basis for the determination and, subject to subsection (d), immediately initiate proceedings to terminate such bank's membership in the Federal Reserve System pursuant to the Federal Reserve Act (12 U.S.C. 221 et seq.).

- (4) TERMINATION OF U.S. ACTIVITIES BY FOR-EIGN BANK.—The Board of Governors shall review and determine, after consulting with the Director of the Consumer Bureau, within 90 days of enactment of this Act whether—
 - (A) a foreign bank affiliated with a global systemically important bank holding company that has a State-licensed branch, agency, commercial lending company, or representative office is engaging or has engaged in a pattern or practice of unsafe or unsound banking practices and other violations related to consumer harm. Not later than 120 days after the date of enactment of this Act, the Board of Governors shall

provide written notice to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the review, listing any identified foreign bank with a detailed basis for the determination and, subject to subsection (d), immediately initiate proceedings to terminate the foreign bank's ability to operate in the United States pursuant to section 7(e) of the International Banking Act of 1978 (12 U.S.C. 3105(e)); or

(B) a Federal branch or Federal agency of a foreign bank affiliated with a global systemically important bank holding company that is engaging or has engaged in a pattern or practice of unsafe or unsound banking practices and other violations related to consumer harm. Not later than 120 days after the date of enactment of this Act, the Board of Governors shall provide written notice to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the review, listing any identified institution with a detailed basis for the determination and transmit

- 1 within 24 hours to the Comptroller a rec-
- 2 ommendation that the license of the Federal
- 3 branch or Federal agency be terminated pursu-
- 4 ant to section 4(i) of the International Banking
- 5 Act of 1978 (12 U.S.C. 3102(i)).
- 6 (b) Mandatory Testimony.—The Federal pruden-
- 7 tial banking agencies shall testify before the Committee
- 8 on Financial Services of the House of Representatives and
- 9 the Committee on Banking, Housing, and Urban Affairs
- 10 of the Senate regarding the review required by this section
- 11 no later than 180 days after the date of enactment of this
- 12 Act.
- 13 (c) COORDINATED AND UNIMPEDED ACTION.—Each
- 14 Federal prudential banking agency shall coordinate and
- 15 share all relevant information with other Federal pruden-
- 16 tial banking agencies in carrying out this section. To the
- 17 extent the same institution is identified by multiple Fed-
- 18 eral prudential banking agencies under this section, the
- 19 appropriate Federal banking agency shall not delay or oth-
- 20 erwise cease taking any action required by this Act with
- 21 respect to the institution.
- 22 (d) Judicial Review.—A determination by the
- 23 Comptroller, the Board of Governors, or the Corporation
- 24 under subsection (a) shall be subject to review by a Fed-
- 25 eral district court of competent jurisdiction under the pro-

- 1 cedures provided for under section 8(h) of the Federal De-
- 2 posit Insurance Act (12 U.S.C. 1818(h)).
- 3 (e) Removal of Directors and Senior Offi-
- 4 CERS.—If the Comptroller, the Board of Governors, or the
- 5 Corporation, as applicable, makes a determination to ini-
- 6 tiate proceedings to terminate a Federal charter for a na-
- 7 tional bank, Federal savings association, or branch, agen-
- 8 cy, commercial lending company, or representative office
- 9 of a foreign bank under this section, or makes a deter-
- 10 mination to initiate an involuntary termination of the de-
- 11 posit insurance, the Comptroller, the Board the Gov-
- 12 ernors, or the Corporation, as applicable, shall notify the
- 13 institution that removal is required of any director or sen-
- 14 ior officers responsible, as determined by the appropriate
- 15 Federal banking agency, for overseeing any division of the
- 16 institution during the time that the institution was engag-
- 17 ing in the identified pattern or practice of unsafe or un-
- 18 sound banking practices, pursuant to section 8(e) of the
- 19 Federal Deposit Insurance Act (12 U.S.C. 1818(e)). Any
- 20 current and former directors and senior officers deter-
- 21 mined responsible by the appropriate Federal banking
- 22 agency for overseeing any division of an institution during
- 23 the time that the institution was found to be engaging in
- 24 the pattern or practice of unsafe or unsound banking prac-
- 25 tices under this title shall also be permanently banned

- 1 from working as an employee, officer, or director of any
- 2 other banking organization, pursuant to section 8(e) of the
- 3 Federal Deposit Insurance Act (12 U.S.C. 1818(e)).
- 4 SEC. 102. RECEIVERSHIP AND LIMITATION ON TRANSFER
- 5 OF ASSETS.
- 6 (a) NOTICE TO FDIC.—The Comptroller and the
- 7 Board of Governors shall notify within 24 hours the Cor-
- 8 poration of any determination made under section 101.
- 9 (b) Termination of Federal Deposit Insurance
- 10 Based on Revocation of Federal Banking Char-
- 11 TER.—For any insured depository institution identified by
- 12 the Corporation under section 101, or upon being notified
- 13 of the termination of a national bank or Federal savings
- 14 association's Federal charter or termination of a Federal
- 15 license for an insured branch or agency of a bank under
- 16 subsection (a), the Corporation shall—
- 17 (1) initiate an involuntary termination of the
- deposit insurance of the institution under section 8
- of the Federal Deposit Insurance Act (12 U.S.C.
- 20 1818); and
- 21 (2) place the institution into receivership, with
- the Corporation acting as the receiver, pursuant to
- the procedures provided under section 11(c) of the
- Federal Deposit Insurance Act (12 U.S.C. 1821(c)).

- 1 (c) Limitation on Transfer of Assets.—In its
- 2 capacity as receiver of a national bank, Federal savings
- 3 association, or branch, agency, commercial lending com-
- 4 pany, or representative office of a foreign bank under this
- 5 section, the Corporation may transfer any assets of the
- 6 institution only to banking organizations that were as-
- 7 signed a rating of "satisfactory record of meeting commu-
- 8 nity credit needs" or better for complying with the Com-
- 9 munity Reinvestment Act of 1977 in their most recent
- 10 evaluation, and may not transfer any assets of the institu-
- 11 tion to either—
- 12 (1) a global systemically important bank hold-
- ing company, or any subsidiary of such a bank hold-
- ing company; or
- 15 (2) a banking organization that has exhibited
- substantial noncompliance with Federal consumer
- 17 protection laws as evidenced by any public enforce-
- ment actions, targeted supervisory exams, or a rat-
- ing of less than "satisfactory" on its most recent
- 20 consumer compliance examination.
- 21 (d) Consultation.—When acting in the capacity of
- 22 a receiver pursuant to subsection (b), the Corporation
- 23 shall consult with the Office of Minority and Women In-
- 24 clusion of the Corporation.

1 TITLE II—CLARIFYING FEDERA	\T
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- 2 CHARTERS MUST BE TERMI-
- 3 NATED FOR INSTITUTIONS
- 4 THAT ENGAGE IN A PATTERN
- 5 OR PRACTICE OF VIOLATIONS
- 6 OF FEDERAL CONSUMER
- 7 PROTECTION LAWS OR REGU-
- 8 LATIONS
- 9 SEC. 201. PATTERN OR PRACTICE OF VIOLATIONS OF FED-
- 10 ERAL CONSUMER PROTECTION LAWS.
- 11 (a) Determination.—
- 12 (1) COMPTROLLER.—The Comptroller shall reg-13 ularly review and determine, in consultation with the
- Director of the Consumer Bureau, whether a na-
- tional bank or Federal savings association affiliated
- with a global systemically important bank holding
- 17 company, or a federally licensed branch, agency,
- 18 commercial lending company, or representative office
- of any foreign bank affiliated with a global system-
- 20 ically important bank holding company is dem-
- onstrating a pattern or practice of violations of Fed-
- eral consumer protection laws. Upon such a deter-
- 23 mination, the Comptroller shall provide a written,
- confidential notice within 7 days to the other Fed-
- eral prudential banking agencies, Committee on Fi-

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nancial Services of the House of Representatives, and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the review and any identified institution and, in consultation with the Director of the Consumer Bureau, immediately initiate additional enforcement actions or proceedings to either appoint a receiver or terminate the Federal charter of such institution, pursuant to subsection (c).

(2) Board of Governors.—The Board of Governors shall regularly review and determine, in consultation with the Director of the Consumer Bureau, whether a State member bank affiliated with a global systemically important bank holding company or State-chartered branch, agency, or representative office of a foreign bank affiliated with a global systemically important bank holding company is demonstrating a pattern or practice of violations of Federal consumer protection laws. Upon such a determination, the Board of Governors shall provide a written, confidential notice within 7 days to the other Federal prudential banking agencies, to the Committee on Financial Services of the House of Representatives, and the Committee on Banking, Housing, and Urban Affairs of the Senate describing

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the review and any identified institution and, in consultation with the Director of the Consumer Bureau, immediately initiate additional enforcement actions or proceedings to terminate the bank's membership in the Federal Reserve System or the foreign bank's activities in the United States, as applicable, pursuant to subsection (c).

(3) Corporation.—The Corporation shall regularly review and determine, in consultation with the Director of the Consumer Bureau, whether an insured depository institution affiliated with a global systemically important bank holding company is demonstrating a pattern or practice of violations of Federal consumer protection laws. Upon such a determination, the Corporation shall provide a written, confidential notice within 7 days to the other Federal prudential banking agencies, the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the review and any identified institution and, in consultation with the Director of the Consumer Bureau, immediately initiate additional enforcement actions or proceedings to terminate the deposit insurance of the institution, pursuant to subsection (c).

(b) Considerations.—

(1) In General.—In making a determination under subsection (a) or paragraph (2), the Comptroller, the Board of Governors, and the Corporation, as applicable, shall consider whether the institution's continued operations, activities, and functions are in the public interest, and whether the public benefits provided to consumers by the institution outweigh the harms posed by the institution, as well as whether the institution is meeting the convenience and needs of the communities served by the institution.

(2) RECOMMENDATION BY DIRECTOR.—Upon a finding by the Director of the Consumer Bureau that a national bank, State member bank, or Federal savings association affiliated with a global systemically important bank holding company, or a federally licensed branch, agency, representative office, or commercial lending company of a foreign bank affiliated with a global systemically important bank holding company is demonstrating a pattern or practice of violations of Federal consumer protection laws, the Director of the Consumer Bureau shall, within 7 days, recommend to the Comptroller, the Board of Governors, or the Corporation that deter-

- mination should be made under subsection (a). The
 Comptroller, the Board of Governors, or the Corporation, as applicable, shall consider such recommendation and publicly respond in writing, including a detailed basis for its decision, within 90
 days as to whether they will follow such recommendation.
 - (3) Detailed explanation.—In making a determination under subsection (a), including in response to any recommendation made by the Director of the Consumer Bureau and in any written notice to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate, the Comptroller, the Board of Governors, or the Corporation, as applicable, shall include a detailed description of the review of the institution, the basis for its determination, and which of the enforcement actions or proceedings under subsection (c) that the agency has determined to take against the institution.
 - (4) Public Hearings.—The Comptroller, the Board of Governors, or the Corporation, as applicable, may convene public hearings to consider facts, observations, evidence, and testimony provided by

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any institution subject to a determination under this title as well as affected stakeholders. At least one public hearing must be granted if made at the written request of the institution subject to a determination under this title, the Director of the Consumer Bureau, or by relevant State or local government agencies from at least five States.

(5) Annual report and testimony.—Each Federal prudential banking agency shall annually submit a written report to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate describing the actions the agency has taken to carry out the requirements of this Act, including the regular review required by this section, and a list of each violation of Federal law or regulation that was discovered or occurred in the previous 10 years for each global systemically important bank holding company, and any affiliate thereof, that is subject to the agency's supervision. The Federal prudential banking agencies shall annually testify before the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate on their respective annual report.

(c) Consequence of Determination.—

- (1) IN GENERAL.—If a determination is made under subsection (a) with respect to an institution that is demonstrating a pattern or practice of violations of Federal consumer protection laws, the appropriate Federal banking agency, in consultation with the Director of the Consumer Bureau, shall take one or more of the following actions:
 - (A) Remove responsible senior officers or directors of the institution, and permanently ban them from working at another banking organization, pursuant to section 8(e) of the Federal Deposit Insurance Act (12 U.S.C. 1818(e)).
 - (B) Restrict certain lines of business of the institution, pursuant to section 8(b) of the Federal Deposit Insurance Act (12 U.S.C. 1818(b)).
 - (C) Initiate proceedings to terminate the Federal charter of the institution, terminate a foreign bank's ability to operate in the United States, or appoint a receiver pursuant to either title LXII of the Revised Statutes of the United States, the National Bank Receivership Act (12 U.S.C. 191 et seq.), or the Home Owners' Loan

- Act (12 U.S.C. 1461 et seq.), with the identified pattern or practice of violations of Federal
 consumer protection laws deemed as grounds
 for appointing a conservator or receiver under
 the Federal Deposit Insurance Act or terminating deposit insurance pursuant to section
 8(a) of the Federal Deposit Insurance Act (12
 U.S.C. 1818(a)).
 - (2) RECOMMENDATION BY DIRECTOR.—If a determination is made under subsection (a) with respect to a national bank, Federal savings association, or federally licensed branch, agency, commercial lending company, or representative office of a foreign bank—
 - (A) the Director of the Consumer Bureau may recommend to the Comptroller, the Board of Governors, or the Corporation what actions should be taken under this subsection; and
 - (B) the Comptroller, the Board of Governors, or the Corporation, as applicable, shall consider such recommendation and publicly respond in writing within 30 days as to whether they will follow such recommendation.
 - (3) MANDATORY ENFORCEMENT ACTIONS.—If a determination is made under subsection (a), the

- 1 Comptroller, the Board of Governors, or the Cor-2 poration, as applicable, shall take at least one of the 3 actions described under paragraph (1). If a second determination is made under subsection (a) against 5 the same institution after enforcement actions are 6 taken under this section, the Comptroller, the Board 7 of Governors, or the Corporation, as applicable, shall 8 immediately initiate proceedings to terminate a Fed-9 eral charter, a State member bank's membership in 10 the Federal Reserve System, a foreign bank's ability 11 to operate in the United States, or terminate deposit 12 insurance.
- 13 (4) JUDICIAL REVIEW.—A determination under 14 subsection (a) shall be subject to review by a Fed-15 eral district court of competent jurisdiction under 16 the procedures provided for under section 8(h) of the 17 Federal Deposit Insurance Act (12 U.S.C. 1818(h)).

18 SEC. 202. RECEIVERSHIP AND LIMITATION ON TRANSFER 19 OF ASSETS.

- 20 (a) NOTICE TO FDIC.—The Comptroller and the 21 Board of Governors shall notify within 24 hours the Cor-22 poration of any determination made under section 201.
- 23 (b) Termination of Federal Deposit Insurance
- 24 Based on Revocation of Federal Banking Char-
- 25 TER.—For any insured depository institution identified by

- 1 the Corporation under section 201, or upon being notified
- 2 of the termination of a national bank or Federal savings
- 3 association's Federal charter or termination of a Federal
- 4 license for an insured branch or agency of a bank under
- 5 subsection (a), the Corporation shall—
- 6 (1) initiate an involuntary termination of the
- 7 deposit insurance of the institution under section 8
- 8 of the Federal Deposit Insurance Act (12 U.S.C.
- 9 1818); and
- 10 (2) place the institution into receivership, with
- the Corporation acting as the receiver, pursuant to
- the procedures provided under section 11(c) of the
- Federal Deposit Insurance Act (12 U.S.C. 1821(c)).
- (c) Limitation on Transfer of Assets.—In its
- 15 capacity as receiver of a national bank, Federal savings
- 16 association, or branch, agency, commercial lending com-
- 17 pany, or representative office of a foreign bank under this
- 18 section, the Corporation may transfer any assets of the
- 19 institution only to a banking organization that was as-
- 20 signed a rating of "satisfactory record of meeting commu-
- 21 nity credit needs" or better for complying with the Com-
- 22 munity Reinvestment Act of 1977 in the organization's
- 23 most recent evaluation, and may not transfer any assets
- 24 of the institution to either—

1	(1) a global systemically important bank hold-
2	ing company, or any subsidiary of such a bank hold-
3	ing company; or
4	(2) a banking organization that has exhibited
5	substantial noncompliance with Federal consumer
6	protection laws as evidenced by any enforcement ac-
7	tions, targeted supervisory exams, or a rating of less
8	than "satisfactory" on its most recent consumer
9	compliance examination.
10	(d) Consultation.—When acting in the capacity of
11	a receiver pursuant to subsection (b), the Corporation
12	shall consult with the Office of Minority and Women In-
13	clusion of the Corporation.
14	SEC. 203. ADDRESSING PETITIONS FROM STATE AND
15	LOCAL GOVERNMENT AGENCIES WITH RE
16	SPECT TO VIOLATIONS OF FEDERAL CON-
17	SUMER PROTECTION LAWS AND REGULA
18	TIONS.
19	The Comptroller, the Corporation, and the Board of
20	Governors shall—
21	(1) consider petitions from relevant State and
22	local government agencies, including law enforce-
23	ment and city and State attorney generals, regard-
24	ing a pattern or practice of violations of Federa

consumer protection laws by a national bank, a

- State member bank, or a Federal savings association affiliated with a global systemically important bank holding company, or a United States branch, agency, commercial lending company, or representative office of a foreign bank affiliated with a global systemically important bank holding company, or a State depository institution affiliated with a global systemically important bank holding company, as applicable;
 - (2) for any petition from State or local government agencies from at least five States, provide a written response within 180 days after receiving such a petition whether or not a determination is made under this title, including a detailed basis for the determination; and
 - (3) for any written response under paragraph (2), send a copy of the written response to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate.

1	TITLE III—DETERRENCE AND
2	EXECUTIVE ACCOUNTABILITY
3	TO CURB CONSUMER ABUSES
4	SEC. 301. ANNUAL CERTIFICATION BY EXECUTIVE OFFI-
5	CERS AND DIRECTORS OF THE BOARD.
6	(a) In General.—Each executive officer and direc-
7	tor of the board of a national bank or a Federal savings
8	association affiliated with a global systemically important
9	bank holding company, or the branch, representative of-
10	fice, or agency of a foreign bank that is federally licensed
11	and affiliated with a global systemically important bank
12	holding company shall certify and submit a written attes-
13	tation, at least on an annual basis to the appropriate Fed-
14	eral banking agency, the Consumer Bureau, and any rel-
15	evant Federal law enforcement agency that they have reg-
16	ularly reviewed the institution's lines of business and con-
17	ducted due diligence to ensure that—
18	(1) the institution has established and main-
19	tained internal risk controls to identify significant
20	deficiencies and weaknesses in its compliance with
21	all applicable Federal consumer protection laws;
22	(2) the institution has promptly disclosed all
23	known violations of applicable Federal consumer
24	protection laws to the Consumer Bureau and the ap-
25	propriate Federal banking agency;

1	(3) the institution is taking all reasonable steps
2	to correct any identified deficiencies and weaknesses
3	in its compliance with all applicable Federal con-
4	sumer protection laws based on a review of all regu-
5	latory examination results received in prior years;
6	and
7	(4) the institution is in substantial compliance
8	with all applicable Federal consumer protection laws.
9	(b) Guidance.—The Consumer Bureau, in consulta-
10	tion with the relevant Federal and State regulator and law
11	enforcement agencies, shall issue final guidance on the
12	content, form, and method of delivery of the annual certifi-
13	cation required under subsection (a) within 6 months of
14	the date of the enactment of this Act.
15	(c) Criminal Penalties.—Any individual who cer-
16	tifies and submits an attestation described under sub-
17	section (a) that contains a false statement—
18	(1) if done knowingly, shall be fined not more
19	than \$1,000,000 or imprisoned not more than 10
20	years, or both; or
21	(2) if done intentionally, shall be fined not more
22	than \$5,000,000 or imprisoned not more than 20
23	years or both.
24	(d) Penalties for Failure To Comply.—Any in-

25 dividual who fails to certify and submit a required attesta-

- 1 tion described under subsection (a), shall be fined not
- 2 more than \$1,000,000 or imprisoned not more than 10
- 3 years or both.
- 4 SEC. 302. PERSONAL LIABILITY OF EXECUTIVE OFFICERS
- 5 AND DIRECTORS OF THE BOARD FOR FED-
- 6 ERAL CONSUMER PROTECTION LAW VIOLA-
- 7 TIONS.

- (a) Civil Liability.—
- 9 (1) IN GENERAL.—If an executive officer or di-10 rector of the board of a national bank, Federal sav-11 ings association, or federally insured State deposi-12 tory institution affiliated with a global systemically 13 important bank holding company, or United States 14 branch, agency, commercial lending company, or 15 representative office of a foreign bank affiliated with 16 a global systemically important bank holding com-17 pany, knowingly violates any Federal consumer pro-18 tection law (or directs any of the agents, officers, or 19 directors of the institution to so violate or engage), 20 such executive officer or director shall be liable in 21 their personal and individual capacity for damages which the institution or any other person shall have 22 23 sustained in consequence of such violation or en-24 gagement. Any fines under this subsection shall not 25 be deemed to limit the relevant Federal regulator or

- law enforcement entity's authority to impose civil penalties, fines, or other appropriate consumer redress on the institution.
- 4 (2) LIMITATION ON ACTIONS.—Except as other-5 wise provided by law, a civil action arising under 6 this section may not be commenced after the later 7 of—
- 8 (A) 2 years after the discovery of the facts 9 constituting the violation; or
- 10 (B) 5 years after such violation.
- 11 (b) CRIMINAL LIABILITY.—Any executive officer or 12 director of the board who knowingly causes a national 13 bank, Federal savings association, or federally insured 14 State depository institution affiliated with a global system-15 ically important bank holding company, or United States 16 branch, agency, or representative office of a foreign bank
- 17 affiliated with a global systemically important bank hold-18 ing company to violate any Federal consumer protection
- 19 law (or who directs another agent, senior officer, or direc-
- 20 tor of the institution to commit such a violation or engage
- 21 in such acts that result in the director or officer being
- 22 personally unjustly enriched and the institution being con-
- 23 ducted in an unsafe and unsound manner) shall be—
- 24 (1) fined in an amount not to exceed 100 per-
- cent of the compensation (including stock options

- 1 awarded as compensation) received by such officer 2 or director from the institution— 3 (A) during the time period in which the violations occurred; or (B) in the one to three year time period 6 preceding the date on which the violations were 7 discovered; and 8 (2) imprisoned for not more than 5 years. 9 (c) TERMINATION OF EMPLOYMENT AND LIFETIME BAN.—If an executive officer or director of the board of 10 a national bank, Federal savings association, or federally 11 insured State depository institution affiliated with a global 12 systemically important bank holding company, or United States branch, agency, commercial lending company, or 14 15 representative office of a foreign bank affiliated with a
- 19 in an act described under subsection (b), the Comptroller,

global systemically important bank holding company com-

mits a violation or engages in an act described under sub-

section (a) or is convicted of a violation or of engaging

- 20 the Corporation, or the Board of Governors, as applicable,
- 21 shall notify within 24 hours the institution that such exec-
- 22 utive, director, or senior officer must be terminated from
- 23 their position with the institution and be permanently pro-
- 24 hibited from engaging in the operation and management
- 25 of any other federally chartered or federally insured bank-

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1	ing organization, pursuant to section 8(e) of the Federal
2	Deposit Insurance Act (12 U.S.C. 1818(e)).
3	TITLE IV—REPORTS
4	SEC. 401. REPORTS TO CONGRESS.
5	The Board of Governors, the Comptroller, the Con-
6	sumer Bureau, and the Corporation shall each submit an
7	annual report to the Congress containing a description of
8	actions taken to carry out this Act.
9	SEC. 402. REPORTS BY THE OFFICES OF MINORITY AND
10	WOMEN INCLUSION.
11	The Office of Minority and Women Inclusion of the
12	Board of Governors, the Comptroller, the Consumer Bu-
13	reau, and the Corporation shall each include, in the annual
14	report required under section 342(e) of the Dodd-Frank
15	Wall Street Reform and Consumer Protection Act (12
16	U.S.C. 5452(e)), a description of—
17	(1) how the duties of the Office have been car-
18	ried out with respect to the requirements of this Act;
19	and
20	(2) with respect to the Office of the Corpora-
21	tion, how the Office has carried out the consulta-
22	tions required under this Act.

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